

Message Text

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ORIGIN IO-14

INFO OCT-01 EUR-25 NEA-10 ADP-00 CIAE-00 DODE-00 PM-07

H-03 INR-10 L-03 NSAE-00 NSC-10 PA-03 RSC-01 PRS-01

SS-15 USIA-15 OMB-01 ACDA-19 /138 R

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FM SECSTATE WASHDC

TO USMISSION USUN NEW YORK

INFO AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY LONDON

AMEMBASSY NICOSIA

AMEMBASSY OTTAWA

USMISSION NATO

C O N F I D E N T I A L STATE 169327

E.O. 11652: GDS

TAGS: MARR, CY, UN

SUBJECT: UNFICYP REDUCTION

REF: (A) NICOSIA 1564, STATE 140729

1. DEPT BELIEVES THAT NOW IS TIME TO PRESENT IDEAS TO UN SECRETARIAT ON UNFICYP REDUCTION. USUN SHOULD ARRANGE FOR HIGH-LEVEL APPROACH TO USYG GUYER TO DISCUSS FOLLOWING OPTIONS WITH REGARD TO UN FORCE, AS FOLLOW-UP TO POPPER/ GUYER CONVERSATION JULY 16, WE UNDERSTAND FROM DATT CABLE FROM NICOSIA THAT UNFICYP'S STAFF IS COMPLETING STUDY WHICH CENTERS ON A 700 MAN REDUCTION. IN ORDER TO HAVE UNFICYP FOCUS ON REALISTIC POSSIBILITIES YOU SHOULD PRESENT PAPER TO SECRETARIAT ON FOLLOWING LINES (FYI. WE THINK 75 REDUCTION
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PROBABLY UNATTAINABLE THIS YEAR. END FYI):

A. 50 REDUCTION

WE SEE VALUE IN HAVING USYG EXAMINE POSSIBILITY OF 50 REDUCTION, IN LINE WITH AMBASSADOR SCALI'S STATEMENT. ASSUMING INTEGRATION WERE DIFFICULT AT DETACHMENT LEVEL, DANGER IS THAT IT MIGHT LEAD TO COMPLETE WITHDRAWAL OF SCANDINAVIAN CONTINGENTS. A 50 REDUCTION MIGHT RESULT IN THE ELIMINATION OF 30-40 OP'S AND IN INCREASING THE

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NUMBER AND SCOPE OF SMALL MOTORIZED PATROLS. SUCH A REDUCTION IN UNFICYP MIGHT BE ACCEPTABLE TO THOSE CONTRIBUTORS DESIROUS OF SUBSTANTIAL REDUCTIONS BUT AFRAID OF APPEARANCE OF CHANGE IN NATURE OF FORCE WHICH EVEN GREATER CUTBACKS WOULD ENTAIL.

B. 25 REDUCTION

UNFICYP IN ITS PRESENT FORM AND OPERATING UNDER CURRENT RULES OF ENGAGEMENT COULD IMMEDIATELY ABSORB A 750 MAN CUT WITHOUT ALTERING FORCE EFFECTIVENESS. REDUCTION COULD BE ACCOMPLISHED BY ELIMINATION APPROXIMATELY 25 OF EXISTING 55 MANNED OPS, TOGETHER WITH COMMENSURATE CUT IN SUPPORT AND RESERVE FORCES. AREAS CURRENTLY MONITORED FROM OPS COULD BE COVERED BY TWO-MAN MOTORIZED PATROLS. ATTENTION WOULD HAVE TO BE PAID TO NATIONALITY OF CONTINGENTS REDUCED, PARTICULARLY TO PRESERVE MULTI-NATIONAL CHARACTER OF UNFICYP WHICH SCANDINAVIAN CONTINGENTS GIVE IT.

2. IN REVIEWING BOTH OPTIONS ABOVE THE USYG'S REPORT SHOULD ANALYZE PRECISELY WHAT KINDS OF ADJUSTMENT IN SIZE OF FORCE AND/OR OPERATING PROCEDURES CAN BE MADE. ALL CONSEQUENCES OF THESE OPTIONS SHOULD ALSO BE DISCUSSED, PARTICULARLY FINANCIAL. IN BOTH CASES THE OPTION SHOULD BE FRAMED WITH AN EYE TO ACHIEVING ECONOMIES, LEAVING THE RESIDUAL UN FORCE AT MINIMAL LEVEL NECESSARY TO FULFILL THE ESSENTIALS OF THE MANDATE. WE ASSUME THAT FINANCIAL

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CONTRIBUTIONS CONTINUE AT LEAST AT PRESENT LEVEL.

3. TIMETABLE. WHILE FOLLOWING IS NOT HARD AND FAST TIME-TABLE WE BELIEVE IT INCLUDES MAJOR STEPS REQUIRED TO COMPLETE DESIRED ACTION BY DECEMBER.

A. LATE AUGUST. USUN SHOULD HAVE DETAILED CONVERSATION WITH USYG GUYER AND PRESENT HIM WITH INFORMAL PAPER CON-

TAINING BOTH OPTIONS ABOVE IN ORDER FOR THOROUGH REVIEW TO BE COMPLETED. WE BELIEVE USYG SHOULD INSTRUCT UNFICYP TO PREPARE DETAILED STUDY OF COST AND ANTICIPATED CONSEQUENCES OF BOTH OPTIONS. WE UNDERSTAND PREM CHAND WILL COME TO NEW YORK IN AUGUST. WE HOPE THAT USYG WILL APPRISE HIM FULLY OF OUR VIEWS AND SECURE HIS COOPERATION AND UNDERSTANDING IN COMPLETE STUDY.

B. MID-SEPTEMBER. PRELIMINARY REVIEW OF DIFFERENT OPTIONS SHOULD BE COMPLETED FOR THOROUGH REVIEW BY PARTIES CONCERNED, TROOP CONTRIBUTING COUNTRIES, AND GROUP I FINANCIAL CONTRIBUTORS.

C. OCTOBER. USYG SHOULD DISCUSS WITH THE TROOP CONTRIBUTING COUNTRIES WHICH OPTION HE PLANS TO RECOMMEND IN NOVEMBER.

D. LATE OCTOBER/EARLY NOVEMBER. USUN AND OTHER INTERESTED MISSIONS, TOGETHER WITH POSTS, SHOULD CONSULT PRIVATELY FOR FURTHER INPUT IN FINAL REPORT.

E. MID-NOVEMBER. FINAL REPORT SHOULD BE FRAMED SO THAT ALL CONCERNED HAVE OPPORTUNITY FOR FINAL REVIEW OF IMPLICATIONS BEFORE IT IS PRESENTED TO COUNCIL IN DECEMBER.

F. DECEMBER. SC SHOULD CONCUR IN ONE OF PROPOSED PLANS SO THAT IT MAY BE EXECUTED IMMEDIATELY.

4. USUN MAY WISH TO DRAW ON FOLLOWING ASSUMPTIONS FOR ORAL PRESENTATION TO USYG IN AUGUST:

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A. UNFICYP SHOULD BE REDUCED BOTH TO ACCORD WITH ITS ACTUAL FUNCTIONS IN CYPRUS AND TO REDUCE OR ELIMINATE THE ANNUAL DEFICIT.

B. WE DO NOT BELIEVE THAT STUDY OF UNFICYP OPTIONS LEADING TO POSSIBLE REDUCTION NEEDS TO BE LINKED TO "PROGRESS" IN INTERCOMMUNAL TALKS.

C. THERE SHOULD BE NO LINK BETWEEN A POSSIBLE REDUCTION IN THE SIZE OF UNFICYP AND "DECONFRONTATION". THE CHANGE OF APPROACH ALREADY EVINced BY THE PARTIES MAKES IT POSSIBLE TO CONTEMPLATE SUBSTANTIAL REDUCTIONS.

D. WE DO NOT BELIEVE THAT A STUDY OF OPTIONS, NOR IMPLEMENTATION OF SOME OF THEM, REQUIRES ANY CHANGE IN

THE MANDATE OF UNFICYP. RUSH

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